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8		RE THE
9		CONTRACTORS ATE LICENSE BOARD
10		ONSUMER AFFAIRS CALIFORNIA
11		
12	In the Matter of the Accusation Against:	Case No. N2016-483 Case No. N2016-484
13	JOSEPH ZENOVIC, JR. dba JOSEPH ZENOVIC JR	
14	1956 North Iris Lane Escondido, CA 92026	ACCUSATION
15	Contractor's License No. 406165, A, C27	
16	and	
17	JAMES CHARLES ZENOVIC	
18 19	dba JAMES ZENOVIC CONSTRUCTION 16588 N. Woodson Dr. Ramona, CA 92065	
20	Contractor's License No. 753143, B	
21	Respondents.	
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24	PAR	<u>TIES</u>
25	1. Wood Robinson (Complainant) bring	gs this Accusation solely in his official capacity
26	as the Enforcement Supervisor I of the Contractors' State License Board (Board), Department of	
27	Consumer Affairs.	
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- 2. On or about June 8, 1981, the Registrar of Contractors (Registrar) issued Contractor's License Number 406165 to Joseph Zenovic, Jr. (Respondent Joseph Zenovic). License No. 406165 is classified as an A (General Engineering Contractor) and C27 (Landscaping Contractor) license. The Contractor's License was in full force and effect at all times relevant to the charges brought herein and will expire on June 30, 2021, unless renewed. Effective August 1, 2009, through the present, Respondent Joseph Zenovic certified to the Board that he did not have employees working for him and was exempt from the requirement to submit proof of workers' compensation insurance coverage.
- 3. On or about August 19, 1998, the Registrar issued Contractor's License Number 753143 to James Charles Zenovic, doing business as James Zenovic Construction (Respondent James Zenovic). License No. 753143 is classified as a B (General Building Contractor) license. The Contractor's License was in full force and effect at all times relevant to the charges brought herein and will expire on August 31, 2020, unless renewed. Effective July 28, 1998, through November 19, 2017, Respondent James Zenovic certified to the Board that he did not have employees working for him and was exempt from the requirement to submit proof of workers' compensation insurance coverage.

JURISDICTION

- 4. This Accusation is brought before the Registrar for the Board, Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
 - 5. Section 118, subdivision (b), of the Code states:

The suspension, expiration, or forfeiture by operation of law of a license issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written consent of the board, shall not, during any period in which it may be renewed, restored, reissued, or reinstated, deprive the board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground.

¹ Complainant alleges on information and belief that Respondent Joseph Zenovic is Respondent James Zenovic's father.

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- 6. Section 7090 provides, in pertinent part, that the Registrar may suspend or revoke any license or registration if the licensee or registrant is guilty of or commits any one or more of the acts or omissions constituting cause for disciplinary action.
- 7. Section 7106.5 provides, in pertinent part, that the expiration, cancellation, forfeiture, revocation or suspension of a license by operation of law or by order or decision of the registrar, or a court of law, or the voluntary surrender of a license by a licensee shall not deprive the registrar of jurisdiction to proceed with any investigation of or action or disciplinary proceeding against the license, or to render a decision suspending or revoking the license.

8. Section 7121 states:

A person who has been denied a license for a reason other than failure to document sufficient satisfactory experience for a supplemental classification for an existing license, or who has had his or her license revoked, or whose license is under suspension, or who has failed to renew his or her license while it was under suspension, or who has been a partner, officer, director, manager, or associate of any partnership, corporation, limited liability company, firm, or association whose application for a license has been denied for a reason other than failure to document sufficient satisfactory experience for a supplemental classification for an existing license, or whose license has been revoked, or whose license is under suspension, or who has failed to renew a license while it was under suspension, and while acting as a partner, officer, director, manager, or associate had knowledge of or participated in any of the prohibited acts for which the license was denied, suspended, or revoked, shall be prohibited from serving as an officer, director, associate, partner, manager, qualifying individual, or member of the personnel of record of a licensee, and the employment, election, or association of this type of person by a licensee in any capacity other than as a nonsupervising bona fide employee shall constitute grounds for disciplinary action.

STATUTORY PROVISIONS

9. Section 7029.1 states:

- (a) Except as provided in this section, it is unlawful for any two or more licensees, each of whom has been issued a license to act separately in the capacity of a contractor within this state, to be awarded a contract jointly or otherwise act as a contractor without first having secured a joint venture license in accordance with the provisions of this chapter.
- (b) Prior to obtaining a joint venture license, contractors licensed in accordance with this chapter may jointly bid for the performance of work covered by this section. If a combination of licensees submit a bid for the performance of work for which a joint venture license is required, a failure to obtain that license shall not prevent the imposition of any penalty specified by law for the failure of a contractor who submits a bid to enter into a contract pursuant to the bid.
 - (c) A violation of this section constitutes a cause for disciplinary action.

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10. Section 7056 defines "general engineering contractor" as follows:

A general engineering contractor is a contractor whose principal contracting business is in connection with fixed works requiring specialized engineering knowledge and skill, including the following divisions or subjects: irrigation, drainage, water power, water supply, flood control, inland waterways, harbors, docks and wharves, shipyards and ports, dams and hydroelectric projects, levees, river control and reclamation works, railroads, highways, streets and roads, tunnels, airports and airways, sewers and sewage disposal plants and systems, waste reduction plants, bridges, overpasses, underpasses and other similar works, pipelines and other systems for the transmission of petroleum and other liquid or gaseous substances, parks, playgrounds and other recreational works, refineries, chemical plants and similar industrial plants requiring specialized engineering knowledge and skill, powerhouses, powerplants and other utility plants and installations, mines and metallurgical plants, land leveling and earthmoving projects, excavating, grading, trenching, paving and surfacing work and cement and concrete works in connection with the above-mentioned fixed works.

11. Section 7057 defines "general building contractor" as follows:

(a) Except as provided in this section, a general building contractor is a contractor whose principal contracting business is in connection with any structure built, being built, or to be built, for the support, shelter, and enclosure of persons, animals, chattels, or movable property of any kind, requiring in its construction the use of at least two unrelated building trades or crafts, or to do or superintend the whole or any part thereof.

This does not include anyone who merely furnishes materials or supplies under Section 7045 without fabricating them into, or consuming them in the performance of, the work of the general building contractor.

(b) A general building contractor may take a prime contract or a subcontract for a framing or carpentry project. However, a general building contractor shall not take a prime contract for any project involving trades other than framing or carpentry unless the prime contract requires at least two unrelated building trades or crafts other than framing or carpentry, or unless the general building contractor holds the appropriate license classification or subcontracts with an appropriately licensed contractor to perform the work. A general building contractor shall not take a subcontract involving trades other than framing or carpentry, unless the subcontract requires at least two unrelated trades or crafts other than framing or carpentry, or unless the general building contractor holds the appropriate license classification. The general building contractor shall not count framing or carpentry in calculating the two unrelated trades necessary in order for the general building contractor to be able to take a prime contract or subcontract for a project involving other trades.

Section 7114 states: 12. 1 2 (a) Aiding or abetting an unlicensed person to evade the provisions of this chapter or combining or conspiring with an unlicensed person, or allowing one's 3 license to be used by an unlicensed person, or acting as agent or partner or associate, or otherwise, of an unlicensed person with the intent to evade the provisions of this 4 chapter constitutes a cause for disciplinary action. 5 (b) A licensee who is found by the registrar to have violated subdivision (a) shall, in accordance with the provisions of this article, be subject to the registrar's authority to order payment of a specified sum to an injured party, including, but not 6 limited to, payment for any injury resulting from the acts of the unlicensed person. 7 13. Section 7117.6 states: 8 Acting in the capacity of a contractor in a classification other than that currently 9 held by the licensee constitutes a cause for disciplinary action. 10 14. Section 7118 states: 11 Entering into a contract with a contractor while such contractor is not licensed 12 as provided in this chapter constitutes a cause for disciplinary action. 15. Section 7125.4 states: 13 14 (a) The filing of the exemption certificate prescribed by this article that is false, or the employment of a person subject to coverage under the workers' compensation 15 laws after the filing of an exemption certificate without first filing a Certificate of Workers' Compensation Insurance or Certification of Self-Insurance in accordance 16 with the provisions of this article, or the employment of a person subject to coverage under the workers' compensation laws without maintaining coverage for that person, 17 constitutes a cause for disciplinary action. 18 16. Section 7161 states: 19 It is a misdemeanor for any person to engage in any of the following acts, the commission of which shall be cause for disciplinary action against any licensee or 20 applicant. 21 22 (c) Any fraud in the execution of, or in the material alteration of, any contract, trust deed, mortgage, promissory note, or other document incident to a home 23 improvement transaction or other transaction involving a work of improvement. 24 17. Section 7164 states: 25 (a) Notwithstanding Section 7044, every contract and any changes in a 26 contract, between an owner and a contractor, for the construction of a single-family dwelling to be retained by the owner for at least one year shall be evidenced in

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writing signed by both parties.

1	(b) The writing shall contain the following:	
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	(2) The approximate dates when the work will begin and be substantially	
3	completed.	
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5	(4) A statement with the heading "Mechanics Lien Warning" as follows:	
6	"MECHANICS LIEN WARNING:	
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8	Anyone who helps improve your property, but who is not paid, may record what is called a mechanics lien on your property	
9	Even if you pay your contractor in full, unpaid subcontractors, suppliers, and	
10	laborers who helped to improve your property may record mechanics liens and sue you in court to foreclose the lien. If a court finds the lien is valid, you could be	
11	forced to pay twice or have a court officer sell your home to pay the lien. Liens can	
12	also affect your credit.	
13	To preserve their right to record a lien, each subcontractor and material supplier must provide you with a document called a 'Preliminary Notice.' This	
14	notice is not a lien. The purpose of the notice is to let you know that the person who	
15	sends you the notice has the right to record a lien on your property if he or she is not paid.	
16	BE CAREFUL. The Preliminary Notice can be sent up to 20 days after the	
17	subcontractor starts work or the supplier provides material. This can be a big problem if you pay your contractor before you have received the Preliminary	
18	Notices.	
19	You will not get Preliminary Notices from your prime contractor or other	
20	persons you contract with directly or from laborers who work on your project. The law assumes that you already know they are improving your property.	
21	PROTECT YOURSELF FROM LIENS. You can protect yourself from liens	
22	by getting a list from your contractor of all the subcontractors and material suppliers	
23	that work on your project. Find out from your contractor when these subcontractors started work and when these suppliers delivered goods or materials. Then wait 20	
24	days, paying attention to the Preliminary Notices you receive.	
25	PAY WITH JOINT CHECKS. One way to protect yourself is to pay with a joint check. When your contractor tells you it is time to pay for the work of a	
26	subcontractor or supplier who has provided you with a Preliminary Notice, write a	
27	joint check payable to both the contractor and the subcontractor or material supplier.	
28	For other ways to prevent liens, visit CSLB's Web site at www.cslb.ca.gov or	

23. Section 7098 states:

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Notwithstanding the provisions of Sections 7121 and 7122, when any license has been revoked under the provisions of this chapter [the Contractors' State License Law], any additional license issued under this chapter in the name of the licensee or for which the licensee furnished qualifying experience and appearance under the provisions of Section 7068, may be revoked by the registrar without further notice.

24. Section 7102 states:

After suspension of a license upon any of the grounds set forth in this chapter [the Contractors' State License Law], the registrar may reinstate the license upon proof of compliance by the contractor with all provisions of the decision as to reinstatement or, in the absence of a decision or any provisions of reinstatement, in the sound discretion of the registrar.

After revocation of a license upon any of the grounds set forth in this chapter, the license shall not be reinstated or reissued and a license shall not be issued to any member of the personnel of the revoked licensee found to have had knowledge of or participated in the acts or omissions constituting grounds for revocation, within a minimum period of one year and a maximum period of five years after the final decision of revocation and then only on proper showing that all loss caused by the act or omission for which the license was revoked has been fully satisfied and that all conditions imposed by the decision of revocation have been complied with.

The board shall promulgate regulations covering the criteria to be considered when extending the minimum one-year period. The criteria shall give due consideration to the appropriateness of the extension of time with respect to the following factors:

- (a) The gravity of the violation.
- (b) The history of previous violations.
- (c) Criminal convictions.

When any loss has been reduced to a monetary obligation or debt, however, the satisfaction of the monetary obligation or debt as a prerequisite for the issuance, reissuance, or reinstatement of a license shall not be required to the extent the monetary obligation or debt was discharged in a bankruptcy proceeding. However, any nonmonetary condition not discharged in a bankruptcy proceeding shall be complied with prior to the issuance, the reissuance, or reinstatement of the license.

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FACTUAL ALLEGATIONS

- 25. On November 5, 2015, before the parties executed a construction contract, the City of Laguna Beach issued a permit (Permit) for a new single-family two-story dwelling located on Temple Hills Drive in Laguna Beach, California. The Permit identified A.C. as the owner of the project property and Respondent Joseph Zenovic as the contractor for the project.
- 26. On or about December 1, 2015, A.C., on behalf of Von Becelaere Ventures, LLC (VBV) entered into a written contract with Respondent James Zenovic for the construction of a single family two story home in Laguna Beach, California, for the contract price of \$1,173,000.00 (VBV Project), located on Temple Hills Drive, Laguna Beach, California. The contract required Respondent James Zenovic to construct a new, two-story, 2,608 sq.ft. single-family-residence, in accordance with plans approved by the City of Laguna described in the Permit above.
- 27. The contract lacked significant statutorily required language. Specifically, the contract did not contain the approximate dates work would begin and be substantially completed. The contract also lacked the required notice regarding general liability insurance coverage, the check box indicating whether Respondent James Zenovic was covered by general liability insurance, and the statutory Mechanics Lien Warning.
- 28. Thereafter, A.C. executed seven change orders on behalf of VBV. On April 22, 2016, A.C. executed Change Order Nos. 1 through 6 on behalf of VBV, wherein the parties revised the original cost of the project from \$1,173,000.00 to \$1,302,137.00, increased the overall price of the project to \$1,505,415.46, and identified the completion date as April 17, 2017. On September 13, 2016, A.C. executed Change Order No. 12 on behalf of VBV, increasing the total contract price of \$1,667,127.46 based on all the signed Change Orders.²
- 29. Work commenced on December 5, 2015, and ceased on October 11, 2016. On October 10, 2016, VBV terminated Respondents citing a breach of contract for, among other things, failure to: provide project records to support the work performed, to comply with

² Respondent Joseph Zenovic proposed additional change orders, Change Order Nos. 7-11 and Change Orders Nos. 13-17, but VBV did not agree to them.

minimum safety requirements, to ensure proper insurance coverage was in place, and because the project was only 55% complete, but Respondents had spent 67% of the budget.

- 30. Sunwest Bank funded the VBV Project through an account with Dixieline Builders Fund Control, Inc. (Dixieline). Dixieline's payment procedure involved a five-step process: (1) Respondents would send their invoices and documentation requesting payment to Dixieline, (2) Dixieline would send A.C. a request for approval, (3) A.C. would approve the payment request, (4) Dixieline would issue vouchers to Respondents, and (5) Respondents would then send the vouchers to Sunwest Bank for payment. On or about December 14, 2015, Respondent Joseph Zenovic requested that Dixieline issue payment by direct deposit.
- 31. Respondents Joseph and James, in furtherance of their unlicensed joint venture, used Union Site Contracting Company (Union Site), a New Jersey Domestic For-Profit Corporation Business ID No. 0100168680, to "hold and disperse all of the monies received" in connection with the VBV Project. On or about December 10, 2015, Respondent Joseph Zenovic provided Dixieline with a W-9 falsely certifying that Union Site was a Class "C" corporation with employee identification No. 46-1653611, which Dixieline relied upon when paying Respondents when they submitted additional vouchers for payment. Since the contract for the VBV Project was between VBV and Respondent James Zenovic, Dixieline inquired whether Union Site had done work on the project. In response, on December 14, 2015, Respondent Joseph Zenovic represented to Dixieline "..., [a]ll work was performed by Union Site."
- 32. Respondents Joseph Zenovic and James Zenovic, in furtherance of their unlicensed joint venture, falsely represented to VBV and Dixieline that Union Site was qualified to do business in California, when in fact it was not, when Respondents submitted invoices from Union Site. On September 1, 1988, the State of New Jersey suspended Union Site's corporate status for failure to pay taxes. Thirty years later, after Respondent's VBV terminated Respondents from the project, on July 13, 2018, the State of New Jersey reinstated Union Site's corporate status. Union Site first qualified to do business in California on October 5, 2018, when Respondent Joseph Zenovic filed a Statement and Designation by Foreign Corporation with the Secretary of State.

California Secretary of State.

1	FIRST CAUSE FOR DISCIPLINE		
2	(Unlawfully Acting in Joint Venture Without a License)		
3	36. Respondents Joseph Zenovic and James Zenovic have subjected their contractor's		
4	licenses to disciplinary action under Section 7029.1 for unlawfully acting as a joint venture,		
5	without first obtaining a joint venture license. The circumstances are more particularly set forth		
6	at paragraphs 25 through 35, which are incorporated here by reference.		
7	SECOND CAUSE FOR DISCIPLINE		
8	(Aiding and Abetting Unlicensed Person)		
9	37. Respondents Joseph Zenovic and James Zenovic have subjected their contractor's		
10	licenses to disciplinary action under Section 7114, in that on the VBV project, Respondents aided		
11	and abetted unlicensed contractor Union Site. The circumstances are more particularly set forth		
12	at paragraphs 25 through 35, which are incorporated here by reference.		
13	THIRD CAUSE FOR DISCIPLINE		
14	(Acted Outside of Classification)		
15	38. Respondent Joseph Zenovic has subjected his contractor's license to disciplinary		
16	action under Section 7117.6, in that on the VBV project, Respondent Joseph Zenovic acted in the		
17	capacity of a Class B general contractor while licensed as a Class A (general engineering		
18	contractor) and Class C27 (landscaping contractor). The circumstances are more particularly set		
19	forth at paragraphs 25 through 35, which are incorporated here by reference.		
20	FOURTH CAUSE FOR DISCIPLINE		
21	(Contracting with an Unlicensed Contractor)		
22	39. Respondents Joseph Zenovic and James Zenovic have subjected their contractor's		
23	licenses to disciplinary action under Section 7118 in that Respondents entered into a contract with		
24	Union Site, an unlicensed suspended foreign corporate entity unqualified to conduct business in		
25	California. The circumstances are more particularly set forth at paragraphs 25 through 35, which		
26	are incorporated here by reference.		
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FIFTH CAUSE FOR DISCIPLINE

(Failed to Provide Workers' Compensation Insurance)

40. Respondents Joseph Zenovic and James Zenovic have subjected their contractor's licenses to disciplinary action under Section 7125.4, subdivision (a), in that Respondents filed an exemption certificate with the Board certifying they had no employees subject to the workers' compensation laws. However, on the VBV project, Respondents had employees working on the job who were subject to coverage under the workers' compensation laws. The circumstances are more particularly set forth at paragraphs 2 through 3 and 25 through 35, which are incorporated here by reference.

SIXTH CAUSE FOR DISCIPLINE

(Committed Fraud in the Execution of Document Incident to Transaction Involving Work of Improvement)

- 41. Respondents Joseph Zenovic and James Zenovic have subjected their contractor's licenses to disciplinary action under Section 7161, subdivision (c), in that Respondents committed fraud in the execution of documents incident to a home improvement transaction or a transaction involving a work of improvement. Respondent's fraud was in the furtherance of their unlicensed joint venture on the VBV Project for which Dixieline and VBV were substantially injured. The circumstances are more particularly set forth at paragraphs 25 through 35, which are incorporated here by reference.
- a. Respondents falsely certified Union Site's W-9 claiming that Union Site was a Class "C" corporation with employee identification No. 46-1653611 in order to be paid on the VBV Project by Dixieline, which Dixieline relied upon seventeen times when Respondents submitted vouchers for payment;
- b. Respondents fraudulently represented Union Site was qualified to do business in California, when in fact it was not, which led VBV and Dixieline to believe they were conducting business with a legitimate corporate entity.

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1	<u>CAUSES FOR OTHER ACTION</u>		
2	FIRST CAUSE FOR OTHER ACTION		
3	(Restrictions on Respondent Joseph Zenovic, Jr.)		
4	43. Pursuant to Section 7121, if License Number 406165 (Classification A – General		
5	Engineering Contractor and C27 – Landscaping Contractor) issued to Respondent Joseph Zenovic		
6	is revoked or under suspension, Respondent Joseph Zenovic is prohibited from serving as an		
7	officer, director, associate, partner, manager, qualifying individual, or member of the personnel of		
8	record of a licensee.		
9	SECOND CAUSE FOR OTHER ACTION		
10	(Restrictions on Respondent James Zenovic)		
11	44. Pursuant to Section 7121, if License Number 753143 (Classification B – General		
12	Building Contractor) issued to Respondent James Zenovic, doing business as James Zenovic		
13	Construction, is revoked or under suspension, Respondent James Zenovic is prohibited from		
14	serving as an officer, director, associate, partner, manager, qualifying individual, or member of		
15	the personnel of record of a licensee.		
16	<u>PRAYER</u>		
17	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,		
18	and that following the hearing, the Registrar issue a decision:		
19	1. Ordering the revocation or suspension of Contractor's License Number 406165, Class		
20	A, Class C27 issued to Respondent Joseph Zenovic pursuant to Section 7090;		
21	2. Ordering the revocation or suspension of Contractor's License Number 753143, B		
22	issued to Respondent James Zenovic, doing business as James Zenovic Construction, pursuant to		
23	Section 7090;		
24	3. Ordering that Respondent Joseph Zenovic be prohibited from serving as an officer,		
25	director, associate, partner, manager, qualifying individual, or member of personnel of record of a		
26	licensee, pursuant to Section 7121;		
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